

Message Text

SECRET

PAGE 01 STATE 044130
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 CCO-00 /026 R

DRAFTED BY AF/E:RPOST:SN
APPROVED BY AF:RMOOSE
S/MSCHULMAN
S/S:JETHYDEN

-----103525 202112Z /65

Z R 202059Z FEB 78 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY LAGOS FLASH
AMEMBASSY CAIRO NIACT IMMEDIATE
INFO AMEMBASSY MONROVIA
USMISSION USUN NEW YORK
AMEMBASSY ADDIS ABABA
AMEMBASSY MOGADISCIO
AMEMBASSY TRIPOLI
AMEMBASSY SANA
AMEMBASSY KHARTOUM
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY BONN
AMEMBASSY ROME
AMEMBASSY DJIBOUTI

S E C R E T STATE 044130

EXDIS

E.O. 11652:GDS

TAGS:PDEV, PORG, UNSC, ET, SO

SUBJECT:HORN OF AFRICA

REF: A) MONROVIA II92 (NOTAL) B) MOGADISCIO 3I8 C) ADDIS
SECRET

SECRET

PAGE 02 STATE 044130

ABABA 822 (NOTAL)

I. YOU MAY INFORM GARBA THAT US AND USSR HAVE HAD REPEATED
CONSULTATIONS ON HORN OF AFRICA, INCLUDING DISCUSSIONS OF
ELEMENTS OF A NEGOTIATED SETTLEMENT AND ELEMENTS OF A UNSC
RESOLUTION. ON LATTER, SOVIETS HAVE URGED DELAY AND SHARE
WITH US DESIRE THAT AFRICANS TAKE INITIATIVE. ON TERMS OF

SETTLEMENT, THEY HAVE ADHERED TO POSITION THAT NEGOTIATIONS MUST BE PRECEDED BY WITHDRAWAL OF SOMALI FORCES. THEY HAVE INDICATED SOME WILLINGNESS TO CONSIDER THE START OF NEGOTIATIONS FOLLOWING ADVANCE SOMALI PROMISE TO WITHDRAW IN SHORT TIME FRAME AND WITHOUT UNACCEPTABLE PRE-CONDITIONS. ON LATTER, THEY HAVE NOT SPECIFICALLY REJECTED OUR IDEA CONCERNING INTRODUCTION OF NEUTRAL OBSERVER ENTITY TO SUPERVISE WITHDRAWAL OF FORCES AND ALSO PROVIDE SOME GUARANTEE OF SAFETY FOR OGADEN POPULACE. SOVIETS HAVE ALSO TOLD US THEY HAVE RECEIVED ASSURANCES FROM BOTH CUBANS AND ETHIOPIANS THAT THEY WILL NOT CROSS SOMALI BORDER. (FYI-SECRETARY SCHEDULED MEET DOBRYNIN FEBRUARY 21 AT 6:00 P.M. EST. WOULD BE OF PARTICULAR HELP IF ANY USEFUL INFO

FROM YOUR CONVERSATION COULD REACH HERE BEFORE THEN. END FYI).

2. YOU MAY ALSO INFORM GARBA THAT SPECIAL PRESIDENTIAL EMISSARY DAVID AARON WENT TO ADDIS ABABA LAST WEEK TO ATTEMPT TO ELEVATE AND EXPAND US-ETHIOPIAN DIALOGUE AND REDUCE MISUNDERSTANDINGS. AMONG OTHER MATTERS DISCUSSED WITH MENGISTU, AARON WAS ABLE TO CLARIFY OUR POSITION IN SUPPORT OF A CEASEFIRE LINKED WITH A WITHDRAWAL OF FORCES FROM THE OGADEN LEADING TO NEGOTIATIONS FOR A STABILIZING SETTLEMENT. MENGISTU GAVE HIS PERSONAL ASSURANCES THAT ETHIOPIA HAS NO INTENTION OF CROSSING
SECRET

SECRET

PAGE 03 STATE 044130

SOMALIA'S BORDERS OR OF INTERFERING IN ANY OTHER COUNTRY'S AFFAIRS. (FYI: AARON HAD IMPRESSION THAT THERE MAY BE SOME POSSIBILITY OF ETHIOPIAN WILLINGNESS TO NEGOTIATE. END FYI)

3. ON SOMALI SIDE, YOU MAY TELL GARBA WE HAVE PRESENTED OUR IDEAS ON HOW A SETTLEMENT MIGHT BE ACHIEVED, STRESSING THE NECESSITY OF A WITHDRAWAL OF SOMALIA'S FORCES. SOMALIS REITERATED THEIR EMPHASIS ON SELF-DETERMINATION AND INSISTED THAT THIS PRINCIPLE IS NOT SATISFIED BY AUTONOMY UNDER THE ETHIOPIAN FLAG. WE LOOK UPON THIS AS A NEGOTIATING NOT A FINAL POSITION AND WE ARE ENCOURAGED BY FACT SOMALIS HAVE NOT REJECTED OUT OF HAND SUGGESTION THAT SOMALI TROOPS WITHDRAWAL IS SINE QUA NON TO SETTLEMENT.

4. WE UNDERSTAND (REF B) THAT SOMALI DELEGATION LED BY MINERALS MINISTER HUSSEIN ABDULKADIR KASSIM LEFT FOR LAGOS FEBRUARY 19 TO CONFER WITH GARBA. ACCORDING TO ETHIOPIAN FOREIGN MINISTER (REF C), TWO-MAN ETHIOPIAN DELEGATION HEADED BY PMAC MEMBER BERHANOU BAYEH HAD NOT LEFT ADDIS ABABA BY FEBRUARY 18 DUE TO "UNAVAILABILITY

OF OBASANJO" BUT WAS SCHEDULED LEAVE "SHORTLY." WE
WILL BE INTERESTED IN GARBA'S VIEWS AS TO HOW VISITS
THESE TWO DELEGATIONS, OAU FOREIGN MINISTERS' MEETINGS
AND POSSIBLE UNSC CONSIDERATION CAN MOST EFFECTIVELY
BE ORCHESTRATED.

5. FOR CAIRO; RE YOUR 5485, SUGGEST YOU DRAW ON
FOREGOING WHEN YOU MEET WITH BOUTROS GHALI. VANCE

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT
Control Number: n/a
Copy: SINGLE
Draft Date: 20 feb 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE044130
Document Source: CORE
Document Unique ID: 00
Drafter: RPOST:SN
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780077-0586
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780235/aaaabdma.tel
Line Count: 124
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 5f1261d3-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 78 MONROVIA 92, 78 MOGADISCIO 3, 78 ADDIS ABABA 977
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 26 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3542253
Secure: OPEN
Status: NATIVE
Subject: HORN OF AFRICA
TAGS: PDEV, PORG, ET, SO, UNSC
To: LAGOS CAIRO
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/5f1261d3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014